



Winchester City Council

# Winchester District Carbon Neutrality Action Plan 2023-2030

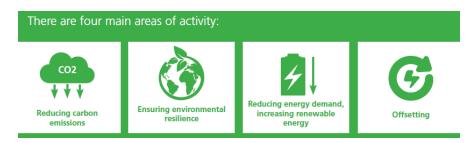
Final Draft - Revised September 2023

#### INTRODUCTION

The council remains committed to its climate emergency declaration and the ambitious targets it set to be carbon neutral organisation by 2024 and district by 2030.

This year it has an enhanced focus of going Greener Faster in its council plan and "the pressing need to reduce the Winchester district's carbon footprint"

"Dealing with the climate crisis and reaching carbon neutrality is the city council's overarching priority. Recent extreme weather events have demonstrated urgent action is needed to avoid catastrophic climate change and the associated nature crisis. We all need to play our part in tackling this challenge and hand our district to our children and grandchildren in a better state than it is now."



We commissioned the Winchester District Carbon Neutrality Roadmap to show us the pathways and nature and scale of interventions needed if we are to achieve our targets. This forms the basis and foundation for this new Carbon Neutrality Action Plan When the council adopted the Carbon Neutrality Roadmap (October 2022) as the evidence base from which to develop future carbon reduction strategy it stated:

"This Roadmap is an important stage in providing the guidance needed to focus everyone's efforts to the most effective carbon reduction strategies to help meet the carbon neutrality target for the district. Vital to its success will be the contribution made by not only the council but also the district residents, businesses and institutions. The reports key messages are:

- Net zero strategies should sit within a broader policy framework that connects with issues such as wellbeing, inequality, and biodiversity.
- Communication is a key issue and working with local partners and citizens is vital in achieving carbon neutrality and a just transition
- Winchester needs to be realistic and targeted in what it can achieve."

We have heard from our stakeholder on what is important to them and what action should be taken.

In January 2023 the council formally received and noted the Winchester District Climate Assembly 2022 report from WinACC/Winchester Together for our Planet.

The Assembly saw around 70 people come together on 22nd October 2022 to debate "what changes would they support to enable a fair transition to a cleaner, greener, more affordable District?" Topics discussed included energy, transport,

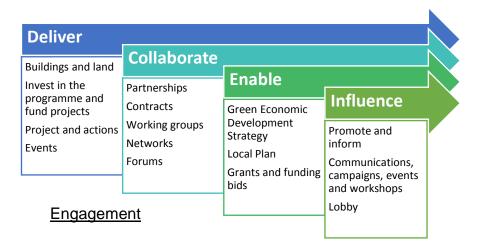
reversing our throwaway culture and food. The Assembly concluded with six prioritised calls for action:

- 1. Increasing local supply of renewable energy
- 2. Enabling active travel: less vehicle traffic
- 3. Encouraging a circular economy
- 4. Eating local seasonal food and cutting food waste
- 5. Greener homes and buildings
- 6. Enabling active travel: better buses

#### **Delivery and Future Engagement**

#### **Delivery Levers**

The City Council will play a leading and active role to drive change at the scale and pace needed to be greener faster. It will use the following levers:



The council will organise and or help facilitate as range of ways to engage the public, stakeholders, partners and delivery organisations. This includes:

- Annual Sustainability / Climate Change Conference
- Regular Carbon Neutrality Open Forums
- Climate and Green Economy Strategic Partnership
  - Key partners and initiator of change; County Council; EM3 LEP; Universities and Colleges, Chamber of Commerce, Housing / Landlords etc.
- Task & Finish / Sector Groups
  - Transport
  - Renewable energy
  - sustainable tourism and culture
  - o others as required.

We will support and participate in the Annual Winchester district Green Week as well as promoting and taking part in national awareness raising campaign days (when viable and feasible to do so).

# Networks and Groups

GREEN ECONOMY / BUSINESS	PUBLIC SECTOR	CLIMATE STAKEHOLDERS	EDUCATION	RURAL/ NATURAL ENVIRONMENT	TRAVEL	HOUSING	COMMUNITY
Sustainable Business Network	Hampshire Climate Officers Group	Winchester Action on the Climate Crisis	Sparsholt College	South Downs National Park Authority (SDNPA)	Winchester Travel Network	Warmer Homes Consortium	Hampshire Cultural Trust
Winchester Business Improvement District (BID)	Parish Councils	Rotary Club Environment Committee	Hampshire Retrofit Academy	Hampshire & Isle of Wight Wildlife Trust	Walking Strategy Group	Winchester Superhomes	City of Winchester Trust
Hampshire Chamber of Commerce	Hampshire County Council	Friends of the Earth	Universities of Winchester and Southampton	Local Nature Partnership	Cycling Strategy Group	Retrofit bodies e.g. Parity Projects	Community First
Federation of Small Businesses	Enterprise M3 LEP	Extinction Rebellion	Peter Symonds	Bird Aware Solent	Sustrans	Housing Associations	Older People's Partnership
Winchester City Centre Partnership	Partner Local Authorities	Winchester Together for the Planet	Schools & Colleges	Meon Valley Partnership	Rail & bus companies	Residents Associations	Health and Wellbeing Partnerships
Council networks: Attractions, Cultural, Festivals	NHS / Hospital	Hampshire Climate Action		NFU			
Enterprise LEP Hampshire Rural	Utility Companies	Winchester Food Partnership		Action Hampshire			
Network				Private Landowners			
Winchester Business Strategy Group							

#### **SECTION 1: Winchester District 2030 carbon neutrally**

#### **District Carbon Emissions**

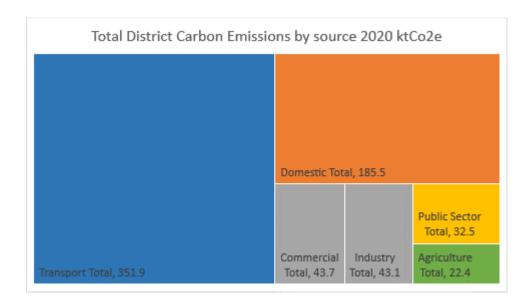
Winchester Action on Climate Crisis (WinACC produce a detailed annual report analysing the Department for Energy Security and Net Zero (DESNZ). The reports can be accessed on their website. For this reason only a summary of the national data is included in this report. The most recent national data published is for 2020 emissions.

#### Total territorial carbon emissions

In 2020 total missions for Winchester district were 634.8 ktCo2e

Source	2020 (kt CO2e)	% share
Transport	351.9	55.4%
Domestic	185.5	29.2%
Commercial	43.7	6.9%
Industry	43.1	6.8%
Public Sector	32.5	5.1%
Agriculture	22.4	3.5%
LULUCF	-44.3	-7.0%
Grand total	634.8	

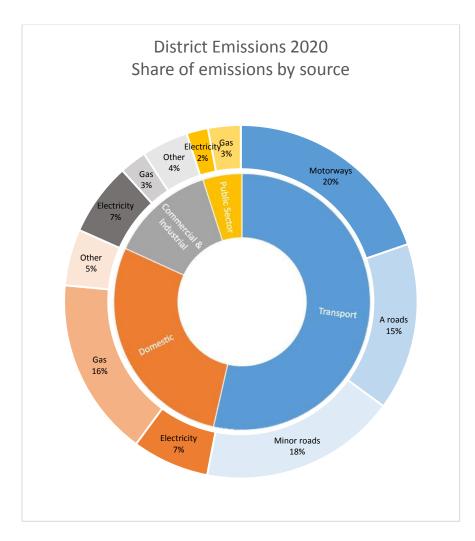
The data shows that transport remains the highest contributor to the Winchester district emissions, with domestic (housing) next. These two sources account for close to 85% of all emissions for the district.



When looking at what is creating the emission is shows that:

- 20% of transport emssions comes from motorways
- 16% of domestic emissions comes from gas
- 7% of commercial & industrial emissions comes from electricity

This is useful in helping to target and priorities those areas over which we have the greatest control to change and those that will have the greatest impact.

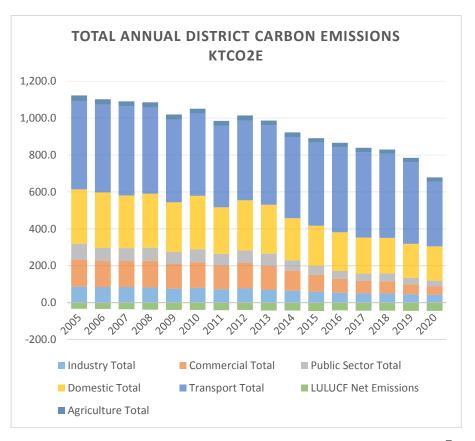


Transport remains the highest source of emissions at 55.4% (351.9 ktCO2e). Of this motorways account for 20% (127.9 ktCo2e) which presents a challenge for a district authority in being able to influence and effect this. Domestic energy

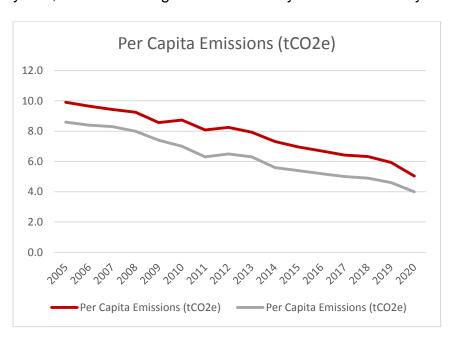
consumption is the second highest at 29.2% with gas use accounting for 16% of that.

#### Trend data tables

Overall emissions are still reducing, however there is a need to review the data again for 2021 as the drop in 2020 is mainly due to reduced transport emissions. This is likely to have been caused by the COVID-19 travel restrictions during that year.



In comparing emissions per resident the district is higher than Hampshire as whole and has remained so over the past 15 years, and second highest in the county behind test valley.



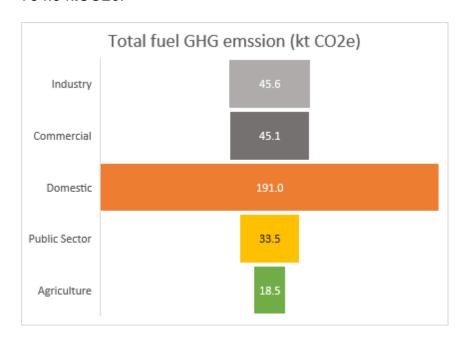
However, in the period 2018 to 2020 the rate of reduction in per capita emissions for Winchester district is faster than several other local authorities in Hampshire.

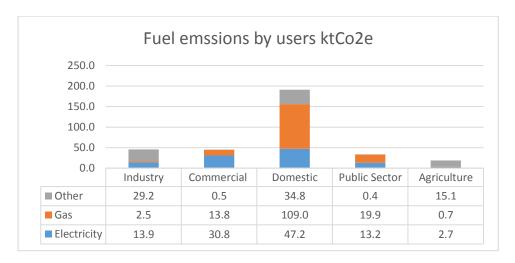
Local Authority	Per head			Rate of	Rank
Local Authority	2018	2019	2020	reduction	Nalik
Fareham	4.6	4.2	3.6	26.5%	1
Basingstoke	6.5	6.1	5.2	23.9%	2
East Hants	5.7	5.3	4.6	23.3%	3
Winchester	7.3	6.9	6.0	21.7%	4
Test Valley	7.3	7.0	6.1	20.8%	5
Eastleigh	4.6	4.4	3.9	19.9%	6
Hart	5.3	5.1	4.4	19.4%	7
Rushmoor	4.3	4.0	3.6	19.1%	8
Havant	3.6	3.4	3.1	18.8%	9
New Forest	5.9	5.5	5.0	18.6%	10
Gosport	2.8	2.7	2.5	14.5%	11

#### Territorial greenhouse gas (GHG) emissions estimates

DESNZ has now published territorial greenhouse gas emissions data. These are currently estimates, and as suggested by WInACC are included to show the total emissions including carbon dioxide, methane and nitrous oxide. This means that data for the district now includes waste management and agricultural land use. The data has also been collated under fuel use and activity.

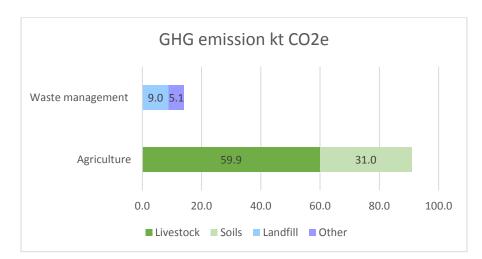
It shows that total GHG emissions for the district in 2020 were 754.5 ktCO2e.





#### Agriculture and Waste management

The inclusion of greenhouse gas emissions data now shows that agriculture (14.5%), and in particular livestock (7.9%), account for a greater share of emissions than was obvious with carbon emissions reporting only.



# Winchester District Carbon Neutrality Roadmap A pathway to net zero



Carbon Neutrality Roadmap is an extensive and comprehensive piece of work that advises the council, its partners and stakeholders on the nature and scale of interventions that would be required to help the district reach carbon neutrality.

This Roadmap is an important stage in providing the guidance needed to target everyone's efforts to the most effective carbon reduction strategies to help meet the carbon neutrality target for the district. Vital to its success will be the contribution made by not only the council but also the district residents, businesses and institutions.

It provides the quantitative interventions and qualitative approaches for the council, residents, businesses and stakeholders to achieving carbon neutrality.

The Council's Business & Housing Policy Committee debated the Roadmap and, in recognition of the drive to be greener faster and as a matter of urgency, it recommended the need to:

- Prioritise and seek funding for highest impact actions within our scope.
- Identify ways to use developer (Community Infrastructure Levy) and other funding to drive or unlock change.
- Put carbon at heart of relationship with key partners to accelerate delivery.
- Scale up actions and increase pace of delivery.

Key stakeholders have provided extensive feedback on the Roadmap and in particular thanks is given to WinACC for the time they have taken to review and assess the Roadmap. WinACC's points include:

- 1. Need for clarity of definitions consistency in use of terminology.
- 2. The use of territorial emission and reasons for not including consumption emissions
- 3. The scale of the solar farm at 50MW
- 4. Calculation carbon savings (for industry)
- 5. Transport and the need to decarbonise energy supply
- 6. Energy generation and demand planning
- 7. Tree planting rationale for number

#### 1. Clarity of definitions

There are various commonly used terms for carbon emissions such as "greenhouse gases", "CO2", "CO2e", and "carbon".

A greenhouse gas (GHG) is any gas in the atmosphere which absorbs and re-emits heat from the sun, thereby warming the atmosphere.

The main GHGs in the Earth's atmosphere are water vapour, carbon dioxide ( $CO_2$ ), methane ( $CH_4$ ), nitrous oxide ( $N_2O$ ) and ozone. GHGs occur naturally in the Earth's atmosphere, but human activities, particularly the burning of fossil fuels, are increasing the levels of GHG's in the atmosphere, causing global warming and climate change.

The Kyoto Protocol is an international treaty for controlling the release of GHGs from human activities and names a basket of gases often referred to as the "Kyoto gases".

	Greenhouse Gas	Global Warming Potential (GWP)
1.	Carbon dioxide (CO <sub>2</sub> )	1
2.	Methane (CH <sub>4</sub> )	25
3.	Nitrous oxide(N <sub>2</sub> O)	298
4.	Hydrofluorocarbons (HFCs)	124 – 14,800
5.	Perfluorocarbons (PFCs)	7,390 – 12,200
6.	Sulfur hexafluoride (SF <sub>6</sub> )	22,800
7.	Nitrogen trifluoride (NF <sub>3</sub> ) <sup>3</sup>	17,200

Source: IPCC Fourth Assessment Report: Climate Change 2007.

Carbon dioxide equivalent or  $CO_2e$  means the number of metric tons of  $CO_2$  emissions with the same global warming potential as one metric ton of another greenhouse gas.

For example, emitting 1 tonne of Methane (CH<sub>4</sub>) is equivalent to 25 tonnes of Carbon Dioxide (CO<sub>2</sub>) in its global warming potential so equates to 25 tCO<sub>2</sub>e.

#### 2. Territorial emission

The nationally available data issued by BIES is based on territorial emissions and therefore these will be used as verified and comparable data. The newly available territorial emissions data for Greenhouse Gases (GHG) that includes methane and nitrous oxide are included in this report.

#### 3. Scale of the solar farm

The Roadmap identifies large scale renewable energy as one of the key levers to achieving a carbon neutral district, and recommends the addition of 50 MW of utility solar and wind located on poorer quality land.

The district already hosts the following utility scale renewable energy installations with a total installed capacity of 123 MW.

In addition, there are a further three solar farms schemes that have submitted planning applications (including Locks Farm recently granted), totalling 88 MW capacity and recent applications for solar car charging still at the design stage.

Therefore, the council fully accepts the Roadmap recommendation with regard to the need to develop utility scale solar PV but is not stipulating the 50MW quantity to form an upper limit. The council is working to encourage further utility scale renewable energy through its own activities and through the emerging local plan.

The national picture is shifting with regard to other forms of renewable energy generation, including onshore wind and a planning application has recently been granted for an anaerobic digestion plant at Christmas Hill. Planning has also been granted for 59 MW capacity battery storage in the district.

The council has designed its emerging Local Plan to encourage large scale renewable energy schemes. Policies CN1, CN2 & CN5 should make it easier for renewable energy schemes to come forward.

The inclusion of the LETI low energy standard for housing will require new housing development to include renewable energy sufficient to power the homes as standard and PV arrays will accompany new housing developments.

The council will monitor the progress of renewable energy installations.

#### 4. Calculation of carbon saving (for industry)

The carbon saving figures used in the report are total estimated saving between 2022 (the baseline year) and 2030 opposed to annual emissions.

#### 5. Transport and decarbonising energy supply

The Roadmap recommends the installation of EV charging infrastructure to support the decarbonisation private cars. We do acknowledge that the report does not sufficiently mention the need to decarbonise the energy supply in order to achieve carbon emission reductions. See point 6. Energy generation and demand planning

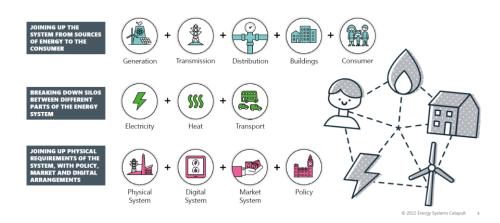
We also recognise the importance of continuing to work with Hampshire County Council, and other partners, on decarbonising passenger fleets and increasing active travel.

#### 6. Energy generation and demand planning

It is clear that future demand for electricity driven by EVs, ASHPs and removal of gas boilers will require a well planned upgrade of the electricity supply grid.

The council is proposing to develop a Local Authority Energy Plan (LAEP) to facilitate the process. In working with the DNO (electric supply network operator) to develop a strategic approach, the council hopes to facilitate a smoother and faster transition to achieve the 2030 actions.

A LAEP sets out the change required to transition an area's energy system to Net Zero in a given timeframe. This is achieved by exploring potential pathways that consider a range of technologies and scenarios, and when combined with stakeholder engagement leads to the identification of the most cost-effective preferred pathway and a sequenced plan of proposed actions to achieving an area's Net Zero goal.



Demand for electricity will continue to grow arising from electrifying transport and heating systems, new housing development and renewable energy connections to name a few.

The LAEP does not provide additional renewable electricity to power the new demands but will provide clarity on where new renewable energy generation might best be sited. The council has initiated the process through initial meetings with SSE via the Greater South East Net Zero Hub. Funding will be required for this process and Hampshire County Council's involvement will also be needed. The ambition is to have a LAEP in place for the Winchester District by early 2025.

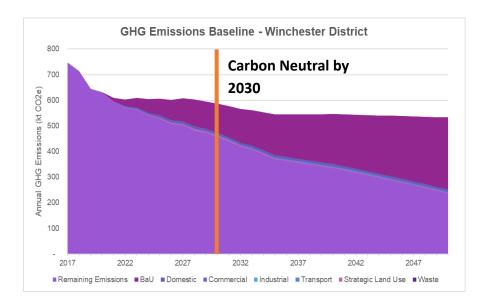
#### 7. Tree planting rationale for number

We agree that tree planting in and of itself provides limited carbon sequestration and setting an arbitrary annual target is not meaningful. We do agree that ensuring the health and ability of exiting trees to flourish is important.

The road map estimated that there is currently nearly 13,000 ha of land planted with trees in the district and the total carbon stored in the district habitats is 11,484 ktCo2. Further, their projection for carbon stored through carbon sequestration by 2023 would be an extra 557 ktCo2. This demonstrates that the projection and health of the existing trees and habitats is of prime importance and this is reflected in the approach adopted in the council's Tree Strategy 2022.

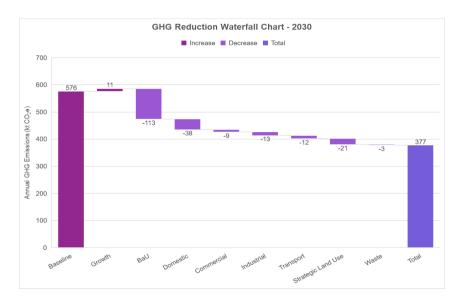
#### **Carbon Roadmap - High level conclusions**

The CNAP actions modelled in the Carbon Roadmap represented only 7.5 KtCO<sub>2</sub> avoided by 2030. This will not be sufficient to reduce emissions by 2030 to reach carbon neutrality.

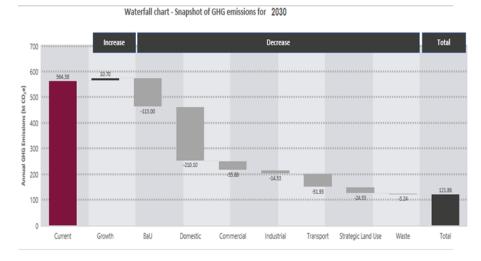


So an additional 16 interventions were proposed and modelled to set out a new pathway. The estimated total carbon reduction by 2030 of these is 1,173 ktCO2e based on a medium rate of delivery.

The graph shows the impacts of implementing the interventions modelled by at medium scenario. This leaves a residual 377 ktCO2e with a 36% reduction achieved from current emission levels.



By looking at a scenario of a very high delivery rate the impact is reduced level of residual emissions to 121 ktCO2e by 2030 or a 78% reduction.



# PATHWAY TO REACHING NET ZERO CARBON A NEW APPROACH

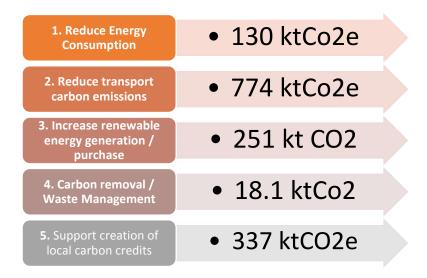
To focus efforts and prioritise actions five pathways will be used to frame the actions and interventions needed for the district and the council to be net zero.

#### Five pathways:

- 1. Reduce energy consumption
  - 2. Reduce transport carbon emissions
    - 3. Increase renewable energy generation / purchase
      - 4. Carbon sequestration through nature based solutions
        - 5. Support creation of local carbon credits

#### Roadmap Interventions by pathways

The 16 Roadmap interventions are grouped into the pathways with total carbon (CO2e) by 2030 for each.



For each of these pathways and to show how the carbon saving will be made the 16 Roadmap intervention are collated in the following tables.

1. Reduce Energ	Carbon saving ktCo2e				
Domestic	Installation of energy efficiency measures (EEMs) within domestic dwellings	26			
Commercial	4: Support installation of energy efficiency measures in offices, retail, and other commercial property types	44			
Industrial	7: Support (and mandate) installation of energy efficiency and heating retrofit measures within industry	60			
Total ktCO2e saving by 2030 130					

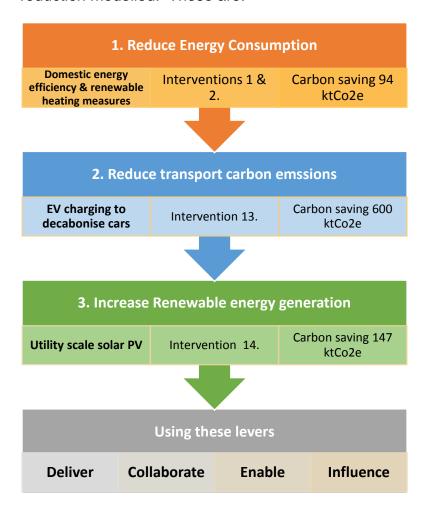
2. Reduce Transpo	Carbon saving ktCo2e	
<b>Reduce</b> vehicle use	9: Promote hybrid working to reduce carbon emissions from commuting	10
	10. Improve active travel infrastructure and public transit options	17
Carbon saving sub	total	27
<b>Decarbonise</b> vehicles / low carbon fuels	11: Decarbonise passenger service fleets through Hampshire County Council procurement (bus and taxis)	56
	12: Work with local business and procurement teams to decarbonise freight fleets	34
	600	
	Total ktCO2e saving by 2030	744

3. Increase Renewable Energy Generation		
Domestic	2: Install renewable heating measures to provide heating and hot water within domestic dwellings	68
	3: Install solar PV microgeneration (primary or rooftop solar) within domestic dwellings	22
Commercial	5: Low carbon heating systems installed in commercial properties	4
	6: Install 8MW of rooftop solar PV on commercial properties across Winchester district	7
Industrial	8: Support and incentivise businesses to install Solar PV on industrial units	3
Land use 14: 50MW of utility scale solar PV installed on poorer quality land		147
	Total ktCO2e saving by 2030	251

4. Carbon sequesti Waste manageme	Carbon saving ktCo2e		
Create natural based solution for carbon removal	Land use 15: Plant a minimum of 400 trees per year (enhanced CNAP target of 100 trees)	0.1	
Waste / Circular economy 16: Increase recycling to 65% by 2035		18	
	Total ktCO2e saving by 2030		

#### Priority interventions - most impactful

To provide focus for delivery three interventions have been identified as contributing nearly 75% of the emissions reduction modelled. These are:

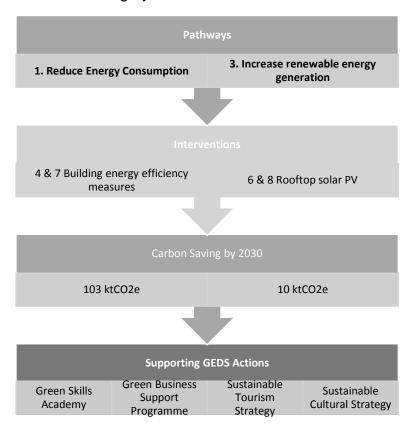


#### Supporting interventions

To support these priority interventions and to address the key issues for the district, supporting and complementary activity will also be progressed. This includes:

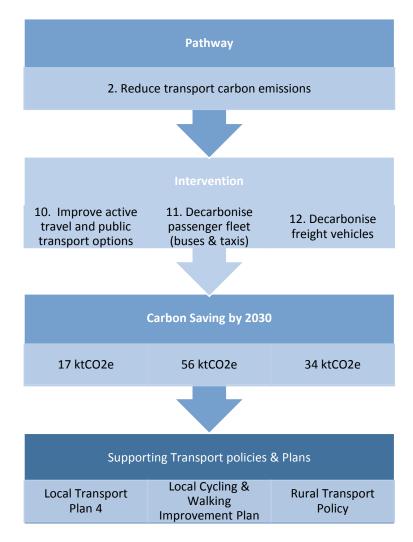
#### Commercial & Industrial

 Business investment in energy efficiency & generation aligned with actions in the Winchester District Green Economic Development Strategy with a potential total carbon saving by 2030 of 113 ktCO2e.

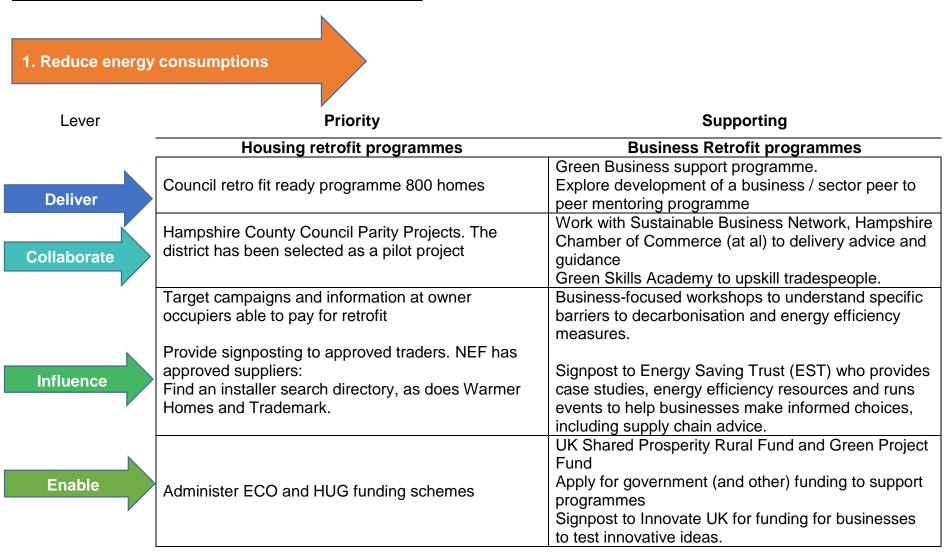


#### Transport

 Active travel and decarbonising passenger vehicles initiatives has the potential for 107 ktrCO2e by 2030. This are of work will require policy and investment at both county and national level.



#### <u>Winchester District Pathway to Net Zero – Action Plan</u>

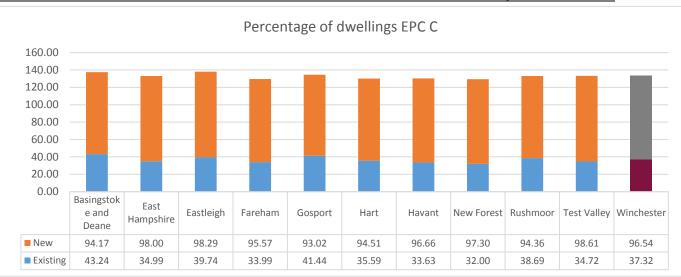


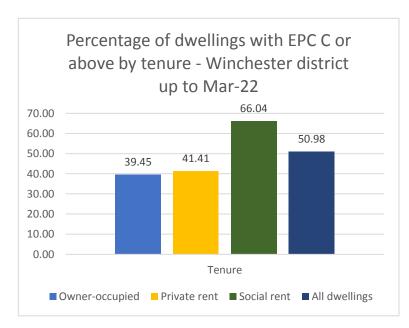
# Interventions and targets

	Intervention	Carbon Saving by 2030 ktCO2e	2030 targets	Baseline (latest data as at June 2023)	Target/Focus	Annual rates (total/seven years)
Priority	Energy efficiency measures in housing	26	Measures installed in third (33%) of dwellings	Total no. of dwellings = 54,000	Target private ownership with below EPC rating C	850 p.a.
	2. Renewable heating measures in housing -	68	Measures installed in 11% of dwellings	Total no. of dwellings = 54,000	= 22,000	5,950 total
Supporting	4. Commercial & 7. Industrial energy efficiency retrofit measures in buildings	103	Measures installed in 17% of commercial & industrial buildings	2257 commercial buildings 1217 industrial buildings Total = 3474	Commercial  Offices = 1062  Visitor economy: Arts, community and leisure, hospitality = 455 Industrial Factories = 778  Warehouses = 439	85 p.a. 590 total

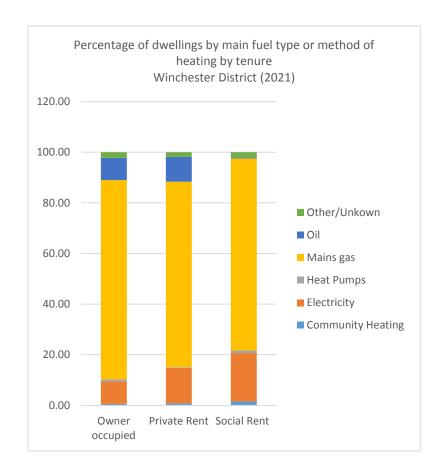
#### Supporting data

Housing (Domestic Dwellings)





Housing Heating sources Winchester		
District	2021	
	Total No.	% of total
No central heating	467	0.9%
Mains gas only	35535	68.7%
Electric only	3986	7.7%
Tank or bottled gas only	1303	2.5%
Oil only	3921	7.6%
Wood only	157	0.3%
Solid fuel only	89	0.2%
Renewable energy only	488	0.9%
District or communal heat networks only	99	0.2%
Other central heating only	193	0.4%
Two or more types of central heating		
(not including renewable energy)	4784	9.3%
Two or more types of central heating		
(including renewable energy)	693	1.3%
Total count	51715	



#### Commercial/Industrial

Number non-domestic buildings by sector 2020					
Commercial	Arts, Community and Leisure	152			
	Hospitality	303			
	Offices	1062			
	Shops	740			
	Sub total	2257			
Industrial	Factories	778			
	Warehouse	439			
	Sub total	1217			
Public sector	Education	94			
	Emergency Services	8			
	Health	57			
	Sub total	195			
Other		476			
Total		4109			

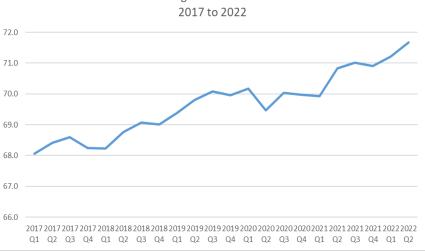
# 2. Reduce transport carbon emissions

	Priority		Supporting
Lever	EV Charging infrastructure	Active travel / reduce car use	Low carbon bus & taxis
Deliver	Local Plan requires new developments to install EV charging	District LCWIP will bring forward plan for improved cycling and walking routes across district.  Local Plan requires new developments in the district to consider mobility hubs.	Park & Ride bus fleet new contract to include low carbon fuel options
Collaborate	Work with HCC and £6.62m allocated under the LEVI fund for provision of on-street EVCPs.	Electric Car Clubs – investigate capacity to roll out across market towns  Work with HCC on Local Transport Plan 4 & implications for Winchester district	Work with HCC on bus services including its Enhanced Bus Partnership Plan; liaise with operators to discuss opportunities
Influence		Campaigns, events and information to change behaviours	
Enable	UK Rural England Fund grants to March 2025	Delivery Hubs – working with Solent Transport on a potential hub for the city centre.	

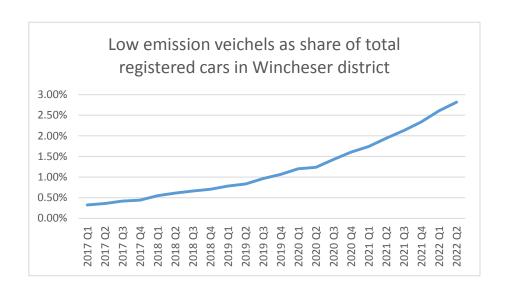
## Interventions and targets

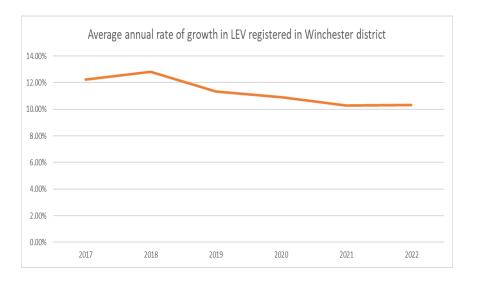
Intervention	Activity	Carbon Saving by 2030 ktCO2e	2030 targets	Baseline (latest data as at June 2023)	Target / Focus	Annual targets
Priority	13. Invest in EV charging to decarbonise private cars	600	16% of cars electrified	71,655 – registered cars Q2 2022  Total low emission vehicles = 2,018 = 2.8%	11,465	1,650
Supporting	10. Reduce car journeys by improving active travel infrastructure and public transit options	17	68% of journeys are currently made by car;	50% of trips by car;	18% reduction	2.6% reduction p.a.
	11. Decarbonised passenger service fleets	56	100% - Buses decarbonisation by 2030 100% - taxis to be decarbonised	700 registered buses and coaches		100 p.a.
			by 2030	Number of cars regi	stered in Winchester Di	strict

# Supporting Data



	Winchester District
Vehicle type	2022 Q2
Heavy goods vehicles	1,177
Light goods vehicles	10,720
Buses and coaches	700
Cars	71,665





# 3. Increase renewable energy generation

	Priority	Supporting		
Lever	Utility scale energy generation	Roof top solar	Community energy schemes	
Deliver	Consultant work to identify viable site and development business case for feasible site(s)  Investment in development of local schemes	Investigate further sites for PV installation based on Biffa and Marwell model	Support through grants schemes. An example is communities working with Centre for Sustainable Energy's to deliver Future Energy Landscapes workshops.	
Collaborate	Share information and work with landowners on the potential of their sites for energy generation arise from the research feasibility work by consultants Buro Happold	HCC Solar Together scheme is providing low cost solar, ASHP and batteries.	Support and work with WinACC's WeCAN project Work with HCC on the delivery of their funded programme.	
Influence	Awareness campaigns and information sharing on renewable energy generation options	Commercial properties that are rented will require co-ordination between landlord, renter and supplier to install solar PV.	Support local networks, share information and case studies etc. Possible community energy forum	
Enable	Emerging Local Plan polices to support renewable energy generation schemes	Business support programme to guide and advice on options. Case studies on models that have been used. Facilitate access to external grants	UK Shared Prosperity Rural Fund and council green project funds to support development of schemes	

# Interventions and targets

Intervention	Activity	Carbon Saving Cumulative by 2030 ktCO2e	2030 targets	Baseline (2021)	Target / Focus	Annual targets
Priority	14. Utility scale renewable energy generation	147	A minimum of 261 MWp installed	123 MWp installed	50 MWp as a minimum in addition to 88 MWp in planning pipeline	21
Supporting	3. Domestic roof top solar	22	Equivalent of 27MWp	assuming 3kW installed per property).	9,000 dwellings	1,285
	6 & 8. Commercial & industrial roof top solar	10	8MW of rooftop solar PV on commercial property 3.5 MW on industrial property	400 panels = 0.16WM peak (Vaultex as example / midsize)	50 installations	7 pa.
	Community energy schemes	tbd	tbd	tbd	tbd	tbd

## **Supporting Data**

The district already hosts the following utility scale renewable energy installations with a total installed capacity of 123 MW. In addition, there are a further three solar farms schemes that have submitted planning applications (including Locks Farm recently granted), totalling 88 MW capacity. A further planning application for a large solar vehicle charging facility has recently been received by Instavolt although the installed capacity is not known at this time. Therefore the council has set a minimum target of 261 MWp installed which incorporates planning schemes already in the pipeline with the addition of 50 MWp to this.

Operator (or Applicant)	Site Name	Technology Type	Installed Capacity √Î (MWelec) ▼
Winchester Power	Stockbridge Road	Battery	10.00
Balanced Grid Solutions	Titchfield Lane	Battery	49.00
<b>Environmental Asset Management</b>	Three Maids Hill Solar Farm	Battery	
Lightsource Renewable Energy	Bishops Sutton	Solar Photovoltaics	12.00
Solafields U/Bishop's Waltham Renewables Ltd	Bishop's Waltham Solar Farm	Solar Photovoltaics	12.00
NextEnery Solar Fund (NESF)	Raglington Farm	Solar Photovoltaics	5.80
Bluefield Solar Income Fund	Southwick Estate	Solar Photovoltaics	48.00
Foresight	Field House Solar / Hursley Road	Solar Photovoltaics	6.40
NESF (formerly Earthworm/Waltham Solar)	Forest Farm	Solar Photovoltaics	3.00
Jardin Smith International	Fontley House Farm	Solar Photovoltaics	10.00
<b>Environmental Asset Management</b>	Three Maids Hill Solar Farm	Solar Photovoltaics	25.00
Solar Advanced Systems T/A SAS Energy	Concorde Way, Segensworth - Solar Panels	Solar Photovoltaics	1.04
	Pet Centre Garsons Garden Centre, Fontley Road - Solar		
Thompson Brothers (Esher) Limited	Panels	Solar Photovoltaics	0.21
		Total Solar Photovoltaics	123.445

Site Name	Technology Type	Proposed Capacity (MWelec)
Locks Farm, Bishops Waltham	Solar Photovoltaics	18
Land South Of Crabwood Sarum Road Sparsholt Hampshire	Solar Photovoltaics	20
Denmead	Solar Photovoltaics	50
Total		88

Carbon Neutrality Action Plan – Revised 2023.	FINAL DRAFT for Cabinet - September 2023

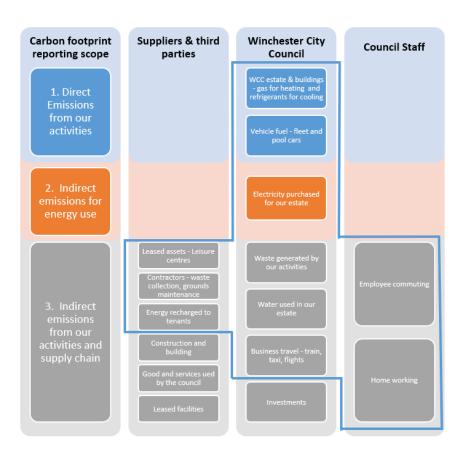
Section 2 Winchester City Council Carbon Emission and Pathways to Carbon Neutrality

#### **Winchester City Council**

#### Meeting the 2024 carbon neutrality target

# **Council Carbon Footprint Report 2021-2022 - Scope of Emissions Reported**

The diagram below summarises the wide range of emissions that the council has included within the scope of our carbon footprint and those that are excluded form scope.



Since the baseline year of 2017, there have been some substantial additions to council operations. These include:

- Chesil Lodge, an extra car housing scheme containing 52 flats.
- Winchester Sport and Leisure Centre
- Barfield 2 Park & Ride Multi-Storey Car Park
- Addition of Staff Commute & home working emissions to the scope.



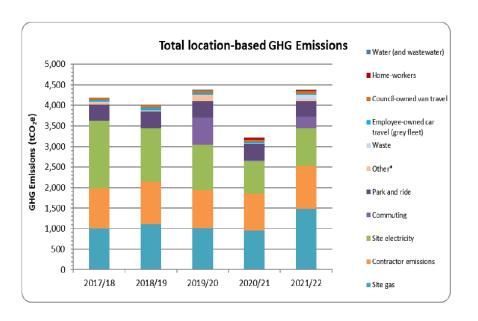
Results of WCC's carbon footprint assessment by scope and source activity

		tCO2e	
Scope	Activity	Location-	Market-
		Based	Based
1	Natural Gas	335.8	335.8
	Council owned car and van travel	66.92	66.92
	Refrigerants	34.49	34.49
	Kerosene	2.54	2.54
	Scope 1 Sub Total	439.76	439.76
2	Electricity generation	463.74	60.59
	Scope 2 Sub Total	463.74	60.59
3	Managed Leisure Centres*	1310.72	1532.25
	Contractor emissions**	1037.27	1037.27
	Park and Ride bus service	371.36	371.36
	Commuting	286.51	286.51
	Energy recharged to tenants***	256.2	240.6
	Waste	102.62	102.62
	Electricity transmission & distribution	41.04	3.24
	Business Travel - Grey Fleet	39.26	39.26
	Home-working	23.16	22.06
	Water (and wastewater)	11.02	11.02
	Rail travel	0.56	0.56
	Taxi travel	0.01	0.01
	Scope 3 Sub Total		3646.76
Total to	nnes of CO2e	4383.23	4147.12
Tonnes	of CO2e per employee	11.24	10.9
Tonnes	of CO2e per capita	0.03	0.03

<sup>\*</sup>Includes natural gas and electricity (incl. transmission and distribution) for Winchester Sports and Leisure Park, Meadowside Leisure Centre and River Park Leisure Centre.

#### **Overall Trend in our Carbon Emissions**

Since our CNAP footprint year of 2017/18, the council's carbon footprint has increased by 5% on a Location Based calculation or reduced by 1% on a Market Based calculation.



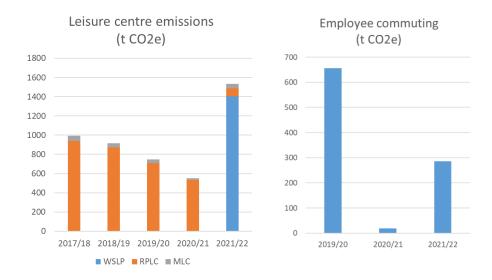
The reductions in the carbon footprint that have been achieved are negated by new buildings and the staff commute being brought into scope within our carbon reporting.

- Bringing the staff commute within scope (2019/20) has increased the footprint by around 7%;
- Opening of Chesil Lodge, an adult social care centre with sheltered accommodation for over-55s has added 3.5% to our footprint;

<sup>\*\*</sup>Includes Contractor car, van, lorry and other fuel use.

<sup>\*\*\*</sup>Excluding the managed leisure centres. Please refer to section 2.2 for information on the boundary for inclusion of sites in scope 3.

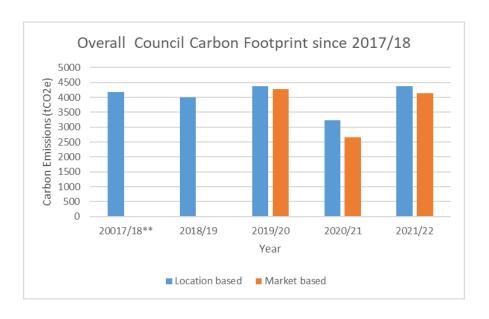
 Opening of the Winchester Sport and Leisure Centre (2021/22) which is a significantly larger size and foot than the River Park Leisure Centre means that gas and electricity use have increase significantly. Electricity use from the leisure centres has increased by 32% since the baseline year on a Location Based calculation (or 54% on a Market Based calculation).



The council saw a reduction in footprint during the Covid-19 pandemic period, with office closures, considerable reduction in staff commuting and travel and closure of leisure centres. However, this has bounced back as the council and its services reopened.

Total emissions for the period 1st April 2021 – 31st March 2022 are:

4,383.23 tCO2e (location-based) 4,147.12 tCO2e (market-based)



The 2021-22 increase in emissions of 1,1569.23 tCo2e over 2020-21 is driven by the following key elements. Site electricity and gas (chiefly WSLP), the increase in staff commuting following the return to office working and the inclusion of waste.

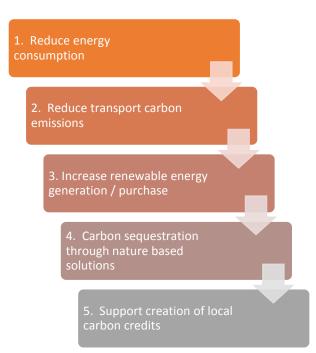
Source	2020/21	2021/22	Variance
Site electricity & gas	1758.27	2407.51	-649.24
Waste	0	102.62	-102.62
Commuting	19.16	286.51	-267.35

# PATHWAY TO REACHING NET ZERO CARBON – COUNCIL

By the end of 2024 the council needs to make carbon savings of nearly 4,400 tCo2e (location based).

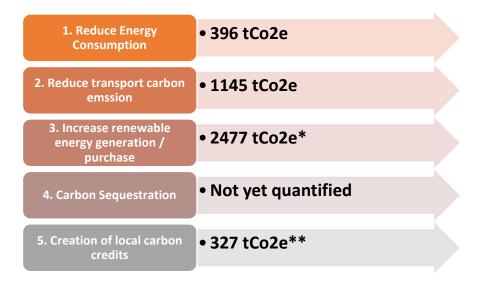
To focus efforts and prioritise actions five pathways will be used to frame the council's work to the end of 2024.

#### Five pathways:



#### Residual Carbon Emissions and Off Setting Approach

Based on a forward trajectory of carbon reductions, using the latest annual Carbon Footprint report, the council is likely to need to offset an estimated 2,525 tCO2e in residual carbon emissions at the end of 2024 to meet the target set in its 2019 Climate Emergency Declaration. In line with the council's approved Offsetting Policy, this will be met through investment in renewable energy generation (pathway 3) and the purchase of RGGOS i.e. green gas generated from non-fossil fuel sources such as anaerobic digestion plants (pathway 5).



#### **Location Based Scenario**

<sup>\*</sup> equates to 37 tCO2e additional solar energy from council operations, 2,445 tCO2e from large scale renewable energy generation.

<sup>\*\*</sup>Offset will comprise purchase of 'Green Gas' RGGO equating to gas use. Under this scenario, no carbon credits will be required.

The clear direction of the council's off setting policy is that purchase of carbon credits only be considered as the last option and that carbon elimination, reduction and removal actions should be taken first. Should the purchase of carbon offset credits be required then they need to be from verified local or UK schemes.

#### Forward trajectory of carbon reduction and measures

1. Reduce energy consumption / carbon emissions
The council will continue to deliver and invest in energy
efficiency measures in its housing, public buildings and estate.
Our trajectory predicts a reduction of 396 tCO<sub>2</sub>e (location based) if all measures are completed.

#### 2. Reduce transport carbon emissions

Our trajectory predicts a reduction of 1145 tCO2e in our transport emissions by 2024. Projects that will contribute to reducing transport emissions include:

- Waste vehicle fleet and contract vehicles moving to HVO fuel or electrification
- Electrification of council cars and small vans; council large vans & HGV moving to HVO fuel or electrification
- Park & Ride buses moving to HVO fuel in 2024 and then moving to direct electrification. A successful trial was held in March 2023 of an electric bus on the P&R route.
- Reducing staff travel emissions including introducing electric Car club vehicles and electric bikes for business travel by non-essential car users. A showcase of a Hydrogen fuelled car was held in July 2023.

To note; electrification of waste and park & ride services come with significant capital and infrastructure costs as well as

market constraints. Implementation may depend on obtaining grant funding.

- 3. Increase renewable energy generation / purchase Increasing the supply of renewable energy decarbonises the grid and strengthens local energy security. Although the council may not benefit from this (or be able to discount the carbon emissions from its carbon footprint) as the asset owner it can sell the surplus generated and create carbon credits which can be used to offset its emissions. There are four strands to this pathway.
- a) Build / invest in a large-scale energy generation projects. An options appraisal for a viable scheme will be completed by the end of 2023. This will include the site identification, feasibility and viability work and a pre-planning application package to enable the construction of utility scale solar farm. This could produce a projected generation of up to 2,440 tCO2e producing an effective carbon offset evidence by a REGO Certificate based on an 11.36MWp sized solar PV facility. This should be sufficient to match the council's carbon footprint when the CNAP actions are fully implemented and leave some headroom. Permission to connect to the grid may constrain the project as there are long delays at present.
- b) Continue to install small scale / roof top solar PV on the council estate to secure a carbon offset of 30tCO2e.
- c) Secure credits from existing council solar PV installations in the form of REGOs (Renewable Energy Generation of Origen certificates issued by OFGEM).

- d) Switch to purchasing green gas generated in UK based plants. Carbon reduction of 322 tCO2e based on 2021/22 carbon footprint. Green gas is not currently recognised by the GHG Protocol as a market based measure but RGGOs (Renewable Gas Generation of Origen Certificates)
- e) Investigate with Everyone Active the impactions (contractual and cost) for switching to renewable energy purchase by the end of 2024. Carbon reduction of 287 tCO2e (location based) based on 2021/22 carbon footprint.

#### 4. Carbon sequestration through nature based solutions

By working with the South Downs Nation Park Authority on its Net Zero with Nature and supported by the council's UK Shared Prosperity Fund investment plan aim to create local nature based projects within the district. Carbon removal figures cannot yet be estimated as this project is in the early stages, however developing opportunities for local offsetting projects that build skills and support economic development in the district is a promising opportunity.

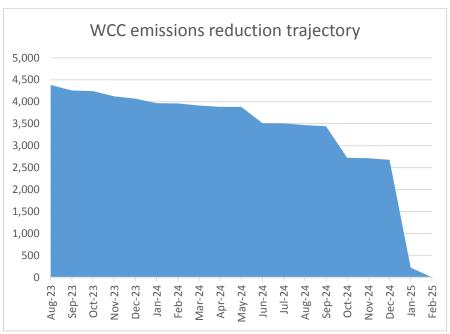
#### 5. Purchase of carbon credits

As a final (and last resort) the option remains be to buy off set credits using accredited national nature-based projects under the Woodland Carbon Code or Hampshire & Isle of Wight Wildlife Trust's (HIWWT) Wilder Carbon Scheme. Carbon offset will depend on number of credits purchased.

#### **Carbon Reduction Trajectory**

The completion of many of the commitments within the original CNAP and the proximity of the 2024 carbon neutrality target means a renewed focus on our council carbon reduction trajectory. Having balanced the cost, complexity and practicalities of various options, the council has reforecast a series of measures and expects to follow the carbon reduction trajectory below.

This is based on the 2021-22 council carbon footprint, the latest available at time of publication.



NB can add labels to this graphs when agreed

The details of the trajectory can be found in Table 1.

## **Council Carbon Reduction Measures to 2024**

Pa	thway and Projects	Project action	Carbon saving tCo2e	Scope
		1. Reduce Energy Consumption		
1.	Energy Reduction Measures across Corporate Buildings	A range of energy reduction measures to include:  - Further reducing energy use in both occupied and empty buildings - Improved FGas controls - Move all supply to green tariff	169	1 & 2
2.	Sub-metering for Guildhall tenants	Provision of sub meters enable tenant to monitor and manage their energy consumption and to seek to reduce emissions.	40	1 & 2
3.	Decarbonisation of corporate estate (owned & occupied)	Variety of decarbonisation measures to reduce energy use in the corporate buildings 2012-2022 emissions (location based) tCo2e Abbey House = 26.3 Cipher House = 21.8 Magdalen Hill Cemetery Lodge = 4.52	53	1 & 2
4.	Energy Reduction Measures across Housing	Measure will cover behaviour changes, controls and management systems to drive an energy reduction through efficiencies  Target is 10% reduction on location based emission for housing.	60	1 & 2
5.	ASHP to replace gas boilers	Installing ASHP in Meadowside Leisure Centre 2021-22 Emission location based = 35 tCo2e Target is 50% reduction	17.5	2
6.	Energy efficiency work to Chesil Car Park	Further improvements to Chesil Car Park to reduce energy consumption to include lift replacement.  2021-22 emission (location based) = 28.9 tCo2e Target reduction = 50%	14.4	2
7.	Reduction in home working emissions	Offer incentives to council employees to switch to green electricity and gas.	5	3

Pathway and Projects	Project action	Carbon saving tCo2e	Scope
8. Waste reduction	Reduce emissions through increased recycling of waste generated by council skips Skip Waste = 92.2 tCo2e Target = 40% reduction	37	3
	Sub total	396	
	2. Reduce transport carbon emissions		
9. Council vehicles to low carbon	Continued replacement of council cars and vans to electric or biodiesel (HVO)	67	1
	14 Vans = 59.8 tCo2e		
	2 cars = 7.2 tCo2e		
<ol><li>Park and Ride – Transition to electric or low carbon fuel</li></ol>	Transition of Park & Ride bus service to low carbon fuel	334	3
	Total P&R emissions are: 371 tCO2e		
	HVO = 90% reduction target = 334 tCo2e		
11. BIFFA waste fleet conversion to HVO or electric	To transition our waste collection fleet to a low carbon fuel such as HVO (Hydrogenated Vegetable Oil).	719	3
	Biffa = 22 lorries = 799 tCo2e		
	Target is 90% assuming HVO		
12. Sustainable Staff Commute	Reduce staff commuting emissions through promotion of active transport and low emissions vehicles.	25	3
	Sub total	1145	
	3. Increase renewable energy generation / purchase		
13. Solar PV on council estate	Install further Solar PV on council property and register for Smart Export Guarantee payments and REGOs by exporting PV-generated electricity.	30	2
14. Transition leased assets to renewable energy	Work with contractors of leased assets where we have no direct control on electricity purchased to transition to renewable energy.	287	3

Pathway and Projects	Project action	Carbon saving tCo2e	Scope
	2021-22 Emission (location based)		
	Winchester Sport & Leisure Park = 1216.3 tCo2e		
	Target = electricity emissions = 287 tCo2e		
	Sub-total	317	
15. Renewable energy scheme	Develop utility scale renewable energy scheme	-2440	Offset
	4. Carbon sequestration through nature based solutions		
16. Generate and measure carbon removal from council land	Research and implement means of capturing carbon sequestered by council tree planting and nature based activities e.g. through Woodland Carbon Code.	tbc	3
	Sub total	0	
	5. Purchase of carbon credits		
17. Generate own REGOs from solar electricity export	REGOS from exporting solar energy to grid from existing arrays.	-5	Offset
18. Purchase of green gas – RGGos	Purchase 'Green Gas' i.e. methane from anaerobic digestion plants equal to annual gas use.	-322	Offset
19. Purchase accredited carbon offset credits	Purchase carbon credits via the Revive platform under development by the SDNPA which WCC is supporting through SPF. Amount to be quantified in 2024.	0	Offset
	Sub total	-327	
Carbon Footprint	Location based (2021-22) tCO2e	4383	
Total tCo2e reduction	When all measures are implemented by 2024-25	1858	
Carbon Offsets proposed tCO2e	Export of self-generated renewable energy to grid and purchase of Green Gas RGGOs equivalent to gas use.	-2767	Offset
Residual tCo2e	Net position after all actions and measure 2024-25	-242	

#### **SECTION 3 - INVESTMENT & FUNDING APPROACH**

#### Introduction

The Winchester District Carbon Neutrality Road Map estimated the capital expenditure of its recommended 16 interventions to be in the order of £350m-£650m. Clearly this cost is not to be met by the council but by all the stakeholders, business and individuals that will be taking action to reduce carbon emission, generate renewable energy and adapt to climate change.

For context a 2020 report by government advisory group, the Committee on Climate Change found: "that effectively eliminating all emissions by 2050 would require investment of 1 to 2 per cent of GDP per year – with the switch to renewable energy and better insulation for buildings costing between £20 and £40 billion a year."

#### **Funding and Investment approach**

The council has two roles:

- Direct providing and seeking funds to invest in its carbon projects and interventions
- o Indirect Supporting the others to invest and this will be by far the greatest value



# Council Funding

Route	Funding Option	Description	Projects which can be funded
Raising Finance	Council Community Bonds	Abundance Investment Platform issues Community Municipal Investments (CMIs) which are an innovative new way of allowing the public to invest in climate projects.	Potential to fund EVCP, Rooftop Solar PPA and community solar – projects need to pay back.
	Selling Carbon Offsets e.g. HACT or Woodland Carbon Code	The council will sell carbon offsets to the amount it has retrofitted properties at £60/yr for 19 years.	Funding Social Housing upgrades - ring-fenced for HRA.  Woodland Carbon Code Credits could also be developed that the council
Investments & Borrowing	Council revenue budget allocation	Climate change reserve	could retain or sell.  Projects, research and to enable delivery.
	Reinvestment of council income	Reinvesting income from EVCP or Solar PV	Reinvesting income from EVCP or Solar PV to support low carbon measures.
	Borrowing	Capital Projects through Public Works Loan board	Capital schemes for which a full business case can be made
Project Grants	Community Investment Levy	Funds are aimed at community lead schemes with allocations between £10k and £200k, to support the delivery of development / infrastructure. Can be used to fund all a project or be combined with funding available.	Community decarbonisation measures.
	UK Shared Prosperity Fund (UKSPF)	Government's Levelling up grant programme. Winchester District Investment Plan include allocation for interventions that Delivery timeframe up to 31 <sup>st</sup> March 2025.	SDNPA – developing Carbon Credits for local farmers Assistance in installing Solar PV on community Halls
	RSPF – Rural Shared Prosperity Fund	Extension for Government's UKSPF allocation for capital projects in rural areas. Winchester District's Investment Plan places emphasis on project that address net zero and green/bule	Potential to support community solar projects and EVCP in community centres

	infrastructure improvement s. Delivery timeframe to up to 31 <sup>st</sup> March 2025.	
Council Community Grants	Greener Futures Fund, Small grants, and Project	
	grants	

Public sector schemes. External, often government, competitive grant funds aimed council's etc. to enable delivery of their projects and interventions. Examples of are listed below. It should be noted that additional staff time would be required to apply for, administer and reporting on the larger funding to fully maximise them.

Route	Funding Option	Description	Projects which can be funded
Competitive Funding	LEVI – Local Electric Vehicle	The Local EV Infrastructure (LEVI) Fund supports	Roll-out of ECVPs in association with
(Grant) Schemes	Infrastructure Fund	local authorities in England to plan and deliver	HCC, should WCC wish to deploy
		chargepoint infrastructure for residents without	further EVCPs.
		off-street parking.	
	SDHD – Social Housing	Retrofit of social housing	Upgrading council housing stock to
	Decarbonisation Fund		EPC C.
	Public Sector Decarbonisation	Retrofit of Corporate buildings	Potential to fund Guildhall Measures
	Scheme - GOV.UK (www.gov.uk)		(application by Sept 2023).
	Join Lendology or form similar	Home improvement loans for homeowners,	Retrofit of private housing.
	Community Investment	funded by local councils via a CIC.	
	Company to fund retrofit		
	projects.		
	UK Power Networks	Transition to low carbon economy	Local Authority Energy Partnership to
			plan for and develop grid capacity
			within area
	Heritage Lottery Fund	Decarbonisation of historic buildings	Decarbonisation measures within
			Guildhall
	National Lottery Energy &		Community Solar
	Climate Fund		
	Heat Networks Funding	Community Heat Networks	CWR Heat Network or
			Hospital/University scheme
	Home Upgrade Grant: Phase 2 -	Private Sector Home Retrofit	Private Residents and Tenants on low

Route	Funding Option	Description	Projects which can be funded
	HUG		incomes under £30k and EPC D or
			below can retrofit homes.
	ECO4 Flexibility	Private Sector Home Retrofit	Private Residents and Tenants on low
			incomes under £30k and EPC D or
			below can retrofit homes.
	UK Infrastructure Bank	Supports large scale decarbonisation projects	Supports large scale decarbonisation
			projects e.g. hydrogen or battery
			infrastructure.
	ZEBRA Funding – Zero Emissions	To support zero emissions buses	Electrification of Park & Ride (not
	Regional Bus Funding		currently open)

## Supporting others to investment

We will signpost to and promote investment funding and grant schemes open to individuals, communities and business, so that there is maximise exposure to the opportunities available.

Residents	Community	Business
LAD, HUG2 & ECO4 Flex schemes for retrofit.	Climate Action Fund - Energy and Climate   The National Lottery Community Fund (tnlcommunityfund.org.uk)	Heat Networks Investment Project (HNIP): overview and how to apply - GOV.UK (www.gov.uk)
Community Energy South has funding for presupport work for households. <a href="https://www.futureproof.uk.net/">https://www.futureproof.uk.net/</a>		Green Investment Group
National Grid's Energy Affordability Fund:  https://www.nationalgrid.com/national-grid- announces-ps50-million-energy-support-fund- winter-and-next		
https://www.connectedforwarmth.org.uk/		